# **Fitch**Ratings

# **RATING ACTION COMMENTARY**

# Fitch Affirms University of Massachusetts Revs at 'AA'; Outlook Stable

Tue 29 Sep, 2020 - 3:01 PM ET

Fitch Ratings - Chicago - 29 Sep 2020: Fitch Ratings has affirmed the 'AA' rating on approximately \$320 million of Refunding Revenue Bonds Senior Series 2020-4 to be issued by the University of Massachusetts Building Authority (UMBA) on behalf of the University of Massachusetts (UMass). The 2020-4 bonds were delayed from an expected pricing in March and will now price the week of Oct. 14. The bonds will be used to restructure and refund existing debt for aggregate savings.

Fitch has also affirmed the 'AA'/'F1+' long- and short-term ratings on outstanding bonds issued by the UMBA, the Massachusetts Development Finance Agency, and the Massachusetts Health and Educational Facilities Authority.

The Rating Outlook is Stable.

# **SECURITY**

UMass revenue bonds are secured by a pledge of the university's gross unrestricted revenue and other legally available funds. The bonds and commercial paper notes are special obligations of the University of Massachusetts Building Authority (UMBA) payable from payments made by the university. Under a service contract between the university

and UMBA, the university is required to remit to the authority annually an amount sufficient to pay debt service and other costs associated with operating and maintaining the financed projects during the next year, referred to as the certified amount. The annual certified amount is payable from a variety of revenue streams, including all legally available revenues of the university and UMBA, including state appropriations, as well as unrestricted net assets (UNA, defined as unrestricted fund accumulated surpluses, as well as quasi-endowment, unexpended plant fund, and unrestricted renewal and replacement fund).

# **ANALYTICAL CONCLUSION**

The 'AA' Issuer Default Rating (IDR) and revenue bond rating reflect UMass' role as the Commonwealth of Massachusetts' flagship public research system of higher education and the strong operating and capital support provided by the Commonwealth (AA+/Stable). The rating further reflects UMass' rigorous attention to managing cash flow needs in support of its material capital improvement program. The 'F1+' rating is consistent with the university's strong long-term credit profile and reflects its ample reserves in support of its modest self-liquidity obligations.

The Stable Outlook reflects Fitch's expectation that UMass' financial and operating profile will remain resilient, with steady enrollment and a commitment to preserving a structural operating balance through the pressures of the pandemic in fiscal 2021.

# **Coronavirus Impacts**

The ongoing coronavirus pandemic and related government-led containment measures create an uncertain environment for the U.S. public finance higher education sector. Fitch's forward-looking analysis is informed by management's expectations coupled with Fitch's common set of baseline and downside macroeconomic scenarios. Fitch's scenarios will evolve as needed during this dynamic period. Fitch's current baseline scenario incorporates the sharp economic contraction in 2Q20, with an initial bounce in 3Q20 followed by a slower recovery trajectory from 4Q20. For the higher education sector, the baseline case assumes the closure of most residential campuses for a three- to four-month period with continued sporadic closures through fall 2020. Rating sensitivities address potential rating implications under a downside scenario, which assumes slower economic recovery and prolonged or recurring disruptions related to the coronavirus into fiscal 2021, including enrollment and related revenue pressures for higher education.

UMass shifted to a fully remote learning model effective March 16, 2020 and substantially vacated its university-owned residence halls and campus. UMass received \$46 million in Coronavirus Aid, Relief and Economic Security (CARES) Act proceeds, of which \$23 million available for institutional use helped partially offset room and board adjustments totaling about \$65 million. Fall 2020 courses have resumed in a mix of in-person, remote and hybrid structures, with remote learning as the predominant model.

Revenue Defensibility: 'aa'

Steady Demand and Strong State Support

The 'aa' revenue defensibility assessment reflects UMass' steady enrollment trends over time, against somewhat mixed demand characteristics that are reflective of a statewide public system. Enrollment in fall 2020 remains stable. The 'aa' assessment also reflects the consistent and solid support provided by the Commonwealth of Massachusetts.

Operating Risk: 'aa'

Consistent Operating Performance; Meaningful Capital Improvement Plans

The 'aa' operating risk assessment is driven by very steady operating results, with cash flow expected to remain solid near current levels (13.8% in fiscal 2019) beyond pressures expected in fiscal 2021. UMass' system-wide operating and efficiency efforts are expected to support cash flow resilience in support of a robust capital improvement plan that is ongoing.

Financial Profile: 'aa'

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Solid Financial Profile with Adequate Liquidity

UMass is expected to maintain liquidity against its debt and expenses at a level consistent with the 'aa' assessment. UMass had approximately \$1.7 billion in available funds at fiscal 2019, equal to nearly 50% of total expenses and 44% of adjusted debt, and its leverage levels are expected to remain steady through Fitch's stress case scenario, inclusive of additional debt plans.

## ASYMMETRIC ADDITIONAL RISK CONSIDERATIONS

No asymmetric additional risk considerations apply to UMass' ratings.

## **RATING SENSITIVITIES**

Factors that could, individually or collectively, lead to positive rating action/upgrade:

--Continued favorable trend of revenue growth and prudent expense management, which translates into stronger cash flow and balance sheet strengthening would prompt upward rating consideration, particularly as available funds (AF) levels approach 80% of adjusted debt.

Factors that could, individually or collectively, lead to negative rating action/downgrade:

- --Failure to maintain steady leverage levels against expected increases in debt and capital needs may pressure the rating, should available funds (AF)-to-total-adjusted debt fall persistently below 30%.
- --A sustained decline in operating performance to adjusted cash flow levels consistently below 12% could pressure the rating, particularly against UMass' sizeable expected capital improvement plan.
- --Material erosion in internal liquid resources and/or significant downward movement in the university's long-term rating, while highly unlikely, would influence the short-term rating.

# **BEST/WORST CASE RATING SCENARIO**

International scale credit ratings of Sovereigns, Public Finance and Infrastructure issuers have a best-case rating upgrade scenario (defined as the 99th percentile of rating transitions, measured in a positive direction) of three notches over a three-year rating horizon; and a worst-case rating downgrade scenario (defined as the 99th percentile of rating transitions, measured in a negative direction) of three notches over three years. The complete span of best- and worst-case scenario credit ratings for all rating categories ranges from 'AAA' to 'D'. Best- and worst-case scenario credit ratings are based on historical performance. For more information about the methodology used to determine sector-specific best- and worst-case scenario credit ratings, visit [https://www.fitchratings.com/site/re/10111579].

## **CREDIT PROFILE**

UMass is the Commonwealth of Massachusetts' only public research university system. UMass was established in 1863 and encompasses five separate campuses at Amherst (its flagship campus), Boston, Dartmouth, Lowell and Worcester. The five campuses are geographically dispersed throughout the commonwealth and possess distinct and complementary missions. In fall 2019, the system enrolled 66,003 full time equivalent (FTE) students. In addition, UMass has system-wide online education (UMass Online), which in fiscal 2019 offered over 1,500 online and blended courses with nearly 150 certificate and degree programs.

The UMBA, the university's debt issuance arm (reported as a blended component unit of the university), is a public instrumentality of the Commonwealth of Massachusetts and is empowered to construct dormitory, auxiliary, academic and other facilities for the university's campuses. Fitch does not view the UMBA as having any distinct operating risk from that of UMass, and thus there is no separate IDR assigned.

UMBA revenue bonds and commercial paper notes are special obligations of the UMBA payable by the university. Under a service contract between the university and UMBA, the university is required to remit to the authority annually an amount sufficient to pay debt service and other costs associated with operating and maintaining the financed projects during the next year, referred to as the certified amount. The annual certified amount is payable from a variety of revenue streams, including all legally available revenues of the university and UMBA, including state appropriations, as well as unrestricted net assets

(UNA, defined as unrestricted fund accumulated surpluses, as well as quasi-endowment, unexpended plant fund, and unrestricted renewal and replacement fund).

### REVENUE DEFENSIBILITY

UMass continues to draw solid student demand despite a challenging longer-term demographic picture. Enrollment has grown consistently near 1% annually for several years, supported in part by healthy out of state demand at the flagship Amherst campus. Enrollment is expected to remain within 1% of prior year in fall 2020, once final data is reported. UMass Online has helped support enrollment growth (over 65,000 full time equivalents and over 83,000 course enrollments in fall 2020, up from prior year). Student quality has remained steady to improving, with a consistently solid 85% retention rate of freshman students. Selectivity has also been steady, near 67% for freshman and 70% for transfers in fall 2019, and matriculation is somewhat light at just under 22% for freshman, though not unusual for a multi-campus public system.

UMass continues its work toward a new virtual college, announcing a strategic partnership with Brandman University (a nonprofit affiliate of Chapman University), which specializes in serving adult students in a primarily online format. A capital contribution is not currently contemplated; rather its anticipated to be structured as a strategic partner to help support UMass' goals in furthering continuing adult education needs.

Solid state support continues, despite some uncertainty regarding a final fiscal 2021 budget from the Commonwealth. Total commonwealth appropriations (including for fringe benefits) were about \$780 million in fiscal 2019, and the base appropriation for fiscal 2020 was steady at \$560 million over prior years' \$542 million. UMass' pooled endowment equaled about \$1 billion in fiscal 2020 (unaudited), and the university utilized a 4% spending distribution in fiscal 2019 and 2018.

# **OPERATING RISK**

UMass' operating risk profile is assessed at 'aa' and characterized by diverse revenues and a stable trend of breakeven operations and consistent cash flow margin averaging near 12% over the last three fiscal years. The coronavirus pandemic had an \$114 million impact on fiscal 2020 results (unaudited) and UMass successfully adjusted its operations by \$77 million as an offset in order to achieve operating balanced. An interim fiscal 2021 budget

was approved in July (to be used through October), which presumed a 4.9% enrollment loss (on which UMass is outperforming) as well as lower funding levels from the Commonwealth. With about \$291 million in operating adjustments in the works, including workforce reductions, furloughs, non-personnel expense reductions, UMass is committed to achieving balanced operations. In addition, capital projects are undergoing a new approval process, and UMass has identified \$222 million in previously approved projects to be put on hold.

UMass leadership continues to focus on sufficient and sustainable operations at each of its campuses, and as a system overall. Solid cash flow continues to be an important offset to UMass' sizable capital plans, and management will closely monitor its capital and debt levels on both a campus and system level. UMass' policy is to maintain debt service-to-total expenditures at no more than 8% by campus, which it has been largely successful at maintaining in recent years.

UMass generates consistent annual and solid campaign giving results in support of its strategic needs. Annual giving has been above \$115 million since fiscal 2014, and UMass also benefits from fairly stable state capital appropriation support (equal to \$25 million in fiscal 2019). UMass' robust \$1.8 billion five-year capital plan through 2025 will be funded from a combination of additional debt, fundraising, state support and internal resources. Approximately \$650 million of the \$1.8 billion has already been spent to date.

# **FINANCIAL PROFILE**

UMass' financial profile is also assessed at 'aa'. Its debt burden remains manageable and materially unchanged with the series 2020-4 refunding transaction, with no extension of current debt maturities. Current debt service coverage (as Fitch calculates) was 2x in fiscal 2019, and debt service is slightly front-loaded, with over half of the principal amortizing within 15 years. Maximum annual debt service on the authority bonds will be approximately \$235 million (excluding bond refunding/restructuring), with final maturity in 2051. Some additional debt is likely and can be absorbed at the current rating as principal amortization will provide some additional capacity over the next few years. Fitch expects any future debt issuance to be accompanied by growth or maintenance of resources sufficient to cover debt service.

Total long-term debt equaled approximately \$3 billion at fiscal 2019, including approximately \$133 million in commercial paper (\$200 million maximum authorization) and \$295 million in VRDB's, that have various standby bank purchase agreements with

expirations in July and August, 2022. UMass also has \$20 million in debt supported by self-liquidity that Fitch rates 'F1+' given the university's long-term credit quality and coverage from ample highly liquid resources. Overall, UMass maintains adequate balance-sheet resources, with steady available funds against expenses of 49%. However, AF is weaker against adjusted debt at just under 44%.

Debt equivalents totaled about \$780 million in fiscal 2019, in the form of non-cancellable operating leases and the Massachusetts State Employees Retirement System cost-sharing, multi-employer defined benefit pension plan liability. The pension obligation is the largest component of adjusted debt, reflecting UMass' reported \$409 million in net pension liability adjusted to a 6% discount rate (down from the 7.35% disclosed discount rate). The state provides support for a portion of UMass' fringe benefit costs, that equaled \$234.5 million net of the university's contribution of its portion in fiscal 2019. In fiscal year 2020 (unaudited) UMass' total unrestricted net position of \$1.3 billion was offset by \$526.7 million in unfunded pension liability and \$993 million in unfunded other postretirement benefits liability, resulting in a \$213.5 million net unrestricted net position.

In addition to the sources of information identified in Fitch's applicable criteria specified below, this action was informed by information from Lumesis.

# REFERENCES FOR SUBSTANTIALLY MATERIAL SOURCE CITED AS KEY DRIVER OF RATING

The principal sources of information used in the analysis are described in the Applicable Criteria.

### **ESG CONSIDERATIONS**

Unless otherwise disclosed in this section, the highest level of ESG credit relevance is a score of '3'. This means ESG issues are credit-neutral or have only a minimal credit impact on the entity, either due to their nature or the way in which they are being managed by the entity. For more information on Fitch's ESG Relevance Scores, visit <a href="https://www.fitchratings.com/esg">www.fitchratings.com/esg</a>

ENTITY/DEBT	RATIN	NG		PRIOR
University of Massachusetts (MA)	LT IDR	AA Rating Outlook Stable	Affirmed	AA Rating Outlook Stable
<ul> <li>University of Massachusetts (MA) /General Revenues/1 LT</li> </ul>	LT	AA Rating Outlook Stable	Affirmed	AA Rating Outlook Stable
<ul> <li>University of Massachusetts (MA) /Self- Liquidity/1 ST</li> </ul>	ST	F1+	Affirmed	F1+

# **VIEW ADDITIONAL RATING DETAILS**

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# **APPLICABLE CRITERIA**

U.S. Public Finance College and University Rating Criteria (pub. 26 Mar 2020) (including rating assumption sensitivity)

Public Sector, Revenue-Supported Entities Rating Criteria (pub. 27 Mar 2020) (including rating assumption sensitivity)

# **APPLICABLE MODELS**

Numbers in parentheses accompanying applicable model(s) contain hyperlinks to criteria providing description of model(s).

Portfolio Analysis Model (PAM), v1.3.1(1)

# **ADDITIONAL DISCLOSURES**

**Dodd-Frank Rating Information Disclosure Form** 

Solicitation Status

**Endorsement Policy** 

# **ENDORSEMENT STATUS**

Massachusetts Development Finance Agency	EU Endorsed
Massachusetts Health & Educational Facilities Authority (MA)	EU Endorsed
University of Massachusetts Building Authority (MA)	<b>EU Endorsed</b>

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